

NATIONAL ORGANIC STANDARDS BOARD

BOARD POLICY MANUAL

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NOSB POLICY MANUAL

INTRODUCTION

This document is intended as a guide for all members of the National Organic Standards Board. Board members are entrusted with a strong responsibility to treat the business of the Board as fiduciaries for all members of the organic community and the public at large.

The Board's primary role is to advise, rather than administer and implement. In every business, success depends heavily upon the ability of Board and management to each understand their respective roles, and to develop the working relationship necessary within those roles.

This handbook is designed to assist the Board in its responsibilities. New Board members are encouraged to review this Manual in depth. Existing members are advised to periodically review the contents to refresh their understanding of the Board's role and their duties.

New policies and revisions to existing policies will be incorporated into the NOSB Policy Manual from time to time, as determined by the Board.

SECTION I

DUTIES OF THE BOARD AND OFFICERS

According to the Organic Foods Production Act of 1990 (OFPA), the responsibilities of the Board are to: provide recommendations to USDA regarding implementation of OFPA; develop the National List of Allowed and Prohibited Materials; convene Technical Advisory Panels (TAPs) to provide scientific evaluation of materials; advise the USDA concerning the testing of organic products for residues of prohibited materials; and advise the USDA concerning the impact of emergency spray programs on certified organic farms.

Board members' duties in upholding their responsibilities are generally divided into three categories, categorized in this policy manual as the Duty of Care, the Duty of Loyalty, and the Duty of Obedience.

Duty of Care

The Duty of Care calls upon a member to participate in the decisions of the Board, and to be informed as to the data relevant to such decisions. In essence, the Duty of Care requires that a member:

- Be reasonably informed—It is the duty of all Board members to seek and study the information needed to make a reasoned decision and/or recommendation on all business brought before the Board. The NOP will provide some of that information, but other information must be developed from independent sources.
- Participate in decisions—Board members are bound by responsibility to be active participants in decision-making. Absence from a meeting is no protection from the responsibility for decisions made at the meeting.
- Make decisions with the care of an ordinary prudent person in a similar position—The law does not expect Board members to act as superheroes. It simply requires Board members to exercise judgment of an ordinary prudent person who may be faced with a similar issue.

Duty of Loyalty

The Duty of Loyalty requires Board members to exercise their power in the interest of the public, and not in their own interest or the interest of another entity or person. As a Board member, your loyalty is to the organic community and the public at large. Period. In discharging their Duty of Loyalty, Board members must:

- Address conflicts of interest—Board members bring to the NOSB particular areas of expertise based upon their personal and business interests in organic production

and marketing. Board members may have interests in conflict with those of the public interests. Board members must be conscious of the potential for such conflicts and act with candor and care in dealing with such situations. Board members must abide by the NOSB conflict of interest policy.

- Recognize corporate opportunity—Before a Board member votes upon an issue in which they have a direct financial interest, that Board member must disclose the transaction to the Board in sufficient detail and adequate time to enable the Board to act—or decline to act—in regard to such transaction.

Duty of Obedience

Board members are bound to obey the tenants of the laws and regulations governing organic production, processing, and marketing. To this effect, Board members must:

- Act within the requirements of the law—Board members must uphold all state and federal statutes, including the Federal Advisory Committee Act (FACA – 5 U.S.C. App. 2 et seq.).
- Follow the responsibilities of the Board as defined by the Organic Foods Production Act of 1990.
- Follow the requirements specified in this Board Policy Manual.

Maintaining Professional and Ethical Standards

As appointees of the Secretary, NOSB members must maintain high professional and ethical standards for the conduct of all activities within and outside of the NOSB. Areas of particular concern include professional conduct and conflict of interest.

Professional Conduct

Public service is a public trust, requiring ethical principles above private gain.

NOSB members shall put forth honest effort in the performance of their NOSB duties.

NOSB members shall make no commitments or promises of any kind purporting to bind the Government.

NOSB members shall not use their positions on the NOSB for private gain.

NOSB members shall act impartially and not give preferential treatment to any organization or individual.

NOSB members, committee and task force members, and contractors and agents of the NOSB shall: (1) keep confidential, all information identified by petitioners as confidential business information; (2) keep confidential, pre-decision information not made available to the public through open meetings or the NOP web site; and (3) refer persons requesting such information to the NOP Program Manager.

To the maximum extent possible, NOSB members should speak with one voice. Although there may be disagreements within NOSB committee or working group sessions, once NOSB members leave the session they have the responsibility to support the integrity of the process, whether or not they agree with the final outcome. While NOSB members retain the right to express minority opinions, the public airing of dissension could strain interpersonal relationships and create distrust and conflict among NOSB members. Such stresses could undermine the NOSB's ability to effectively carry out its role as a governmental advisory board.

NOSB members with diverse backgrounds are recruited to provide balance to the Board. While individual NOSB members represent the segments of the population from which they were selected, they also represent the greater good of the population as a whole.

Conflict of Interest

To ensure that business conducted by the NOSB is above reproach in all aspects of Board activity the NOSB has adopted a Conflict of Interest policy. The policy includes but is not limited to any NOSB member or party who owns, manufactures or distributes a material for which the party has petitioned the NOSB for inclusion on the National List.

The NOSB recognizes that members have been specifically appointed to the Board to provide advice and counsel to the Secretary concerning policies related to the development of organic standards and the creation and amendment of the National List. NOSB members have been appointed because they have professional expertise which enables them to advise the Secretary. This professional expertise may, at times, present an inherent conflict of interest. To prevent overt advocacy for direct financial gain and the appearance of self-interest or the appearance of wrongful activity, the NOSB has adopted the following conflict of interest policy.

Be it resolved by the National Organic Standards Board:

That members of the Board shall refrain from taking any official Board action from which that Board member is or would derive direct financial gain. Board members shall disclose their interest to the Board and the public, when they or their affiliated business stand to gain from a vote, which they cast in the course of Board business. Under certain circumstances, the Board may determine whether it is appropriate for the member to vote.

That members of the Board shall refrain promoting for consideration any material, process or practice for which the member is or would derive direct financial gain arising out of such Board action. The act of promoting such material, process or practice shall include private discussion with members of the Board advocating the value of the material, public discussion, and/or written advocacy.

A "direct financial gain" is defined as monetary consideration, contractual benefit or the expectation of future monetary gain to a Board member including but not limited to financial gain from a party who manufactures, distributes or holds exclusive title to a formula for a material or product, process or practice.

SECTION II

BOARD MEMBER JOB DESCRIPTIONS

The National Organic Standards Board fulfills three important roles. First, the Board serves as the primary linkage to the organic community. In that regard, the Board must advise the NOP on the implementation of OFPA. Second, the Board must approve all materials which appear on the National List. Finally, the Board maintains the responsibility to protect and defend the integrity of the organic sector.

Composition of the Board

The Board shall be composed of 15 members, of which:

- 1) four shall be individuals who own or operate organic farming operations;
- 2) two shall be individuals who own or operate organic handling operations;
- 3) one shall be an individual who owns or operates a retail establishment with significant trade in organic products;
- 4) three shall be individuals with expertise in environmental protection and resource conservation;
- 5) three shall be individuals who represent public interest or consumer groups;
- 6) one shall be an individual with expertise in the fields of toxicology, ecology, or biochemistry; and
- 7) one shall be an individual who is a certifying agent.

Board members must maintain the following standards:

Participate in meetings – Members must make a commitment to attend meetings of the Board.

Serve on committees, as assigned – Each member must be willing to serve on committees as assigned by the Chair, and to participate in the work of those committees.

Be informed about the decisions to be made – Board members are expected to seek and study the information needed to make a reasoned decision and/or recommendation on all business brought before the Board.

Fully disclose any conflict of interest positions – Members having any commercial or immediate family interest that poses a potential or perceived conflict of interest must disclose that conflict to the Board, and abide by any decision of the Board in dealing with the situation.

Quorum – A majority of the members of the Board shall constitute a quorum for the purpose of conducting business. A majority of the members of a Committee, including the Executive Committee, shall constitute a quorum for the purpose of conducting business.

Decisive votes – Two-thirds of the votes cast at a meeting of the board at which a quorum is present shall be decisive of any motion

SECTION III

OFFICERS RESPONSIBILITIES

Three principal officers, the Chair, Vice Chair, and Secretary, guide the Board.

Chair

The Chair is responsible to assure the integrity of the Board process, including effectiveness of meetings and the board's adherence to its own rules. The Chair shall: schedule meetings of the Board and the Executive Committee; draft meeting agendas in consultation with committee chairs and NOP staff; convene and preside at meetings; review committee work plans; and review meeting minutes for accuracy.

Vice Chair

The Vice Chair shall act in the absence of the Chair. The Vice Chair shall also be responsible for maintenance and upkeep of the policy manual.

Secretary

The Secretary is responsible for the integrity of all legal and governing documents of the Board. It is the Secretary's responsibility to: record and maintain the official board proceedings; circulate draft minutes for approval of the Board; ensure that minutes of board actions are available to members of the public; and transfer custody of the minutes of the board to the Secretary's successor. The Secretary may delegate tasks to others, including USDA staff, but retains responsibility for the official record.

ELECTION OF OFFICERS

Officers shall be elected for terms of one year by majority vote at the annual fall meeting of the Board. Candidates may be self nominated or nominated by another member of the Board. Should an officer resign or fail to serve the full term, the Executive Committee shall appoint an interim officer. The interim officer shall serve in the capacity until the next regularly scheduled meeting of the Board, during which an election will be held to fill the remainder of the term.

EXECUTIVE COMMITTEE

The Executive Committee of the NOSB shall be comprised of the Chair, Vice Chair, Secretary, and the chairs of the Accreditation, Crops, International, Livestock, Materials, and Processing Committees. The Executive Committee, with participation of the NOP, shall meet monthly, as needed, or as called by the Chair, and shall conduct business on behalf of the board, except that the Executive Committee shall not take action on any recommendation to the Secretary, including the status of materials on the National List.

SECTION IV

BOARD COMMITTEES

Committees play an important role in administering the board's responsibilities. Committees exist to provide greater depth and clarity in the Board's responsibility to make informed decisions. Except for the Executive Committee, no committees are authorized to act in place of the Board. They are empowered to analyze information and bring draft recommendations to the Board for action. Committee Chairs are appointed by the Board Chair.

Committee recommendations are finalized by the NOSB according to the following process: 1) committee drafts the recommendation; 2) draft recommendation is posted for public comment; 3) public comments are considered by committee when making recommendation to the Board; and 4) Board takes action on the recommendation. Board actions may include adoption of the recommendation as presented by the committee; amending and then adopting the recommendation; rejecting the recommendation; or referring the recommendation back to committee for further development.

Accreditation Committee

The Accreditation Committee shall make draft recommendations for consideration by the Board concerning the applicability, certification, accreditation, and compliance sections of OFPA and the Final Rule. The Accreditation Committee shall also review nominees who have applied for appointment to the Peer Review Panel and propose a slate of appointees to the Board.

Crops Committee

The Crops Committee shall make draft recommendations for consideration by the Board concerning the crop production section of OFPA and the Final Rule. The Crops Committee shall also review petitions, technical advisory panel reports, and public comments concerning materials used for crop production which have been requested for addition to or removal from the National List.

International Committee

The International Committee shall make draft recommendations for consideration by the Board concerning the import and export of organic products, equivalency negotiations, and other international issues.

Livestock Committee

The Livestock Committee shall make draft recommendations for consideration by the Board concerning the livestock and livestock feed sections of OFPA and the Final Rule. The Livestock Committee shall also review petitions, technical advisory panel reports, and public comments concerning materials used for livestock production which have been requested for addition to or removal from the National List.

Materials Committee

The Materials Committee shall make draft recommendations for consideration by the Board concerning the National List section of the Final Rule. The Materials Committee shall work in conjunction with the NOP, NOSB Committees, and TAP Contractors in managing the Materials Review Process.

Processing Committee

The Processing Committee shall make draft recommendations for consideration by the Board concerning the handling and labeling sections of OFPA and the Final Rule. The Processing Committee shall also review petitions, technical advisory panel reports, and public comments concerning materials used for processing and handling which have been requested for addition to or removal from the National List.

Peer Review Panel

The Peer Review Panel is defined by the NOSB as “a panel of individuals who have expertise in organic production and handling methods and accreditation procedures and who are appointed by the Administrator to assist in evaluating the accreditation procedures and decisions of the National Organic Program.”

Peer Review Panel Appointment Plan:

- A. The Peer Review Panel (PRP) shall be established by the Administrator of the Agricultural Marketing Service pursuant to the Federal Advisory Committee Act. (FACA) (5 U.S.C. App. 2 et seq.).
- B. The PRP shall be comprised of 3 members and one alternate. At least one member and the alternate of the PRP shall be current NOSB members.
- C. PRP members shall be appointed by the Administrator.
- D. Current NOSB members and members of the public are eligible to serve on the PRP. PRP members must have expertise in organic production and handling methods and accreditation procedures.
- E. Each member of the PRP must be recommended for appointment by a majority vote of the NOSB. In the event of a plurality, the person receiving the fewest votes must withdraw, and a new ballot is cast.
- F. Members of the Peer Review Panel may serve up to two 3-year terms.
- G. In order to establish an appointment rotation cycle, members of the first Peer Review Panel shall be appointed to 1-, 2-, and 3-year terms, with the alternate member appointed to a 3-year term.

Peer Review Panel Terms of Reference

The PRP operates according to the following terms of reference:

- A. The Peer Review Panel shall annually evaluate the National Organic Program's adherence to the accreditation procedures in subpart F of the Federal Rule.
- B. The PRP shall annually evaluate the National Organic Program's adherence to ISO/IEC Guide 61, *General Requirements for Assessment and Accreditation of Certification/Registration Bodies*.
- C. The PRP shall annually evaluate the National Organic Program's accreditation decisions for compliance with the Act, the Federal Rule, and ISO/IEC Guide 61.
- D. The PRP shall annually review the NOP's accreditation procedures, document reviews, and site evaluation reports.
- E. The PRP shall annually review the NOP's accreditation decision documents and/or documentation.
- F. The PRP shall report its findings, in writing, to the National Organic Standards Board and to the National Organic Program's Program Manager.
- G. The report shall be constructed as a consensus document of the PRP, but it may contain minority findings or positions.
- H. The proceedings of the PRP shall be confidential, but the findings shall be contained in a publicly available document.
- I. PRP members shall recuse themselves from review of NOP accreditation decisions concerning certifying agents with whom they or members of their immediate families have conflicts of interest.
- J. Upon appointment, PRP members shall receive auditor training in ISO/IEC Guide 61 and ISO/IEC Guide 10011.
- K. The PRP shall travel to the USDA offices at least annually to conduct reviews of the NOP's accreditation program. PRP members may also accompany representatives of the NOP during site evaluations of certifying agents.
- L. The PRP will be provided sufficient staff support and resources by the NOP to carry out the duties described in A–K above.

Task Forces

As determined by the board or Executive Committee, task forces shall be appointed to explore specific issues and present draft recommendations to the Board or to a committee. Task forces may include members of the public who do not serve on the board. Each task force shall include at least one member of the NOSB. Minutes shall be taken of task force meetings. Each task force shall submit a final report to the board. Each task force shall be disbanded when its work has concluded.

SECTION V

DUTIES OF COMMITTEE CHAIRS

Committee chairs are obligated to schedule committee meetings as needed; draft committee meeting agendas in consultation with committee members and NOP staff; convene and preside at committee meetings; insure that minutes are taken of committee meetings; review committee meeting minutes for accuracy; and report the actions of the committee to the Board.

Committee chairs shall not act unilaterally, especially concerning issues which involve statutory responsibilities of the Board.

SECTION VI

NATIONAL ORGANIC PROGRAM MATERIALS REVIEW PROCESS

The minimum timeframe for National List Material Review is 145 days. The following process is a description of the communications and expectations between NOP staff, Materials Committee, and TAP Contractors.

➤ **Day 1 through 14:**

- The petition for request of a material to be added or deleted from the National List is received by NOP. The NOP staff reviews the petition to see if all of the requirements, as described by the petition process, are complete. If the petition has all the required information then a copy of the petition is sent to the NOSB Materials Committee Chair.

➤ **Day 14 through 21:**

- The Materials Chairperson sends a copy of the petition to the Vice- Chair of Materials along with a copy to the Chairperson of the designated NOSB committee (i.e., Crops, Livestock, or Processing). The Materials Chair, Vice-Chair, and designated NOSB committee chair will evaluate the petition to see if it will be forwarded for a TAP review. If so, they determine which contractor will be designated the work order. All contractors will review equal numbers of materials from all sectors. The TAP requests will be allotted on a rotation cycle. For example, equal numbers of crops, livestock, and processing materials will be forwarded to contractors up to the time their contract amount has been fulfilled.

➤ **No later than 115 days prior to a NOSB Meeting:**

- All TAP review requests that are sent to contractors 115 days prior to the next NOSB meeting will be guaranteed completed TAP reviews. Note: if there is a problem with completing the work then the contractor must notify the materials chair ASAP.
- Statement of Work: Please see your statement of work for specific tasks and responsibilities that fall under this time frame. This can be found under section #9 Scope of performance:

- Please note that in Phase I the contractor must notify NOP in writing of any substance(s) they feel are not appropriate for National List evaluation. Contractors must not directly correspond with the petitioner. All requests for additional information or clarification to a petition should be sent via email to NOP Staff. (see below for email addresses)

➤ **Thirty (30) days prior to the NOSB Meeting:**

- Copies of the completed TAP review must be received by NOP. One copy must be FedEx to:

USDA-AMS-TM-NOP
1400 Independence Avenue, S.W.
Room 4008-So., Ag Stop 0268
Washington, D.C. 20250-0200
Attention: Mr. Robert Pooler or Ms. Toni Strother

- Also one copy must sent via e-mail to bob.pooler@usda.gov or toni.strother2@usda.gov
- The NOSB Committee will use this timeframe to review the TAP's and may call on contractors to clarify issues.
- TAP reviews are posted on the NOP website for review and public comment.

PROPOSED ADVISORY AND ASSISTANCE SERVICES

STATEMENT OF WORK

Request for Proposals to Perform Technical Advisory Panel Evaluation of Substances Petitioned for Inclusion on or Removal from the National Organic Program's National List of Allowed and Prohibited Substances

AGENCY NEED

See Statement of Work 1.0 Background

STATEMENT OF WORK

1. Background

The Organic Foods Production Act of 1990 (OFPA), as amended, requires the Secretary of Agriculture (Secretary) to establish a National List of Allowed and Prohibited Substances (National List). This list identifies the synthetic substances that may be used, and the nonsynthetic substances that cannot be used, by organic production and handling operations. The OFPA authorizes the National Organic Standards Board (NOSB) to develop and forward to the Secretary a recommended Proposed National List, and subsequent proposed amendments to it. The OFPA provides that persons may petition the NOSB to evaluate a substance for inclusion on or removal from the National List.

The NOSB submitted a Proposed National List to the Secretary that was subsequently published on December 21, 2000, as part of the National Organic Program (NOP) final rule, 65 Fed. Reg. 80548-80684, (2000). Based on information supplied to the NOSB by trade associations, certification organizations and other organic industry sources, there are many substances currently used in organic production and handling that have not been evaluated by the NOSB for inclusion on the National List. Evaluations of these substances must be expedited to prevent the possible disruption of well-established and accepted production, handling, and processing systems.

Section 2119 of the OFPA (7 U.S.C. 6518 (k)(3)) provides that the NOSB shall convene technical advisory panels (TAP) to provide scientific evaluation of substances for inclusion on the National List. TAP evaluations assist the NOSB in evaluating substances being considered for addition to or removal from the National List. The NOP, on behalf of the NOSB, establishes contracts to conduct the TAP evaluations.

2. Mission of USDA/AMS/NOP

The mission of NOP is to establish national standards governing the marketing of certain agricultural products as organically produced. The NOP is assisted by the NOSB, which provides policy advice in carrying out the program, including advising the Secretary on substances for inclusion on or removal from the National List.

The NOSB reviews information from various sources in evaluating substances for inclusion on or removal from the National List. Sources include TAP evaluations, the Environmental Protection Agency, the Food and Drug Administration, the National Institute of Environmental Health Studies, and public comment. The NOSB submits its recommendations, along with the results of the required evaluation and technical advisory panel evaluation for each substance, to the Secretary for consideration in accordance with the requirements of section 2118(d) of the OFPA (7 U.S.C. 6517(d)).

3. Specific Task

The contractor(s) shall furnish technical advisory panel evaluations for crop production, livestock production, and processing substances submitted to the NOSB in response to petition notices, such as was published in the Federal Register on July 13, 2000, as well as other substances requiring evaluation as determined by the NOP.

For crop and livestock production substances, the contractor(s) shall use the criteria in Section 2119 of the OFPA (7 U.S.C. 6518 (m)(1-7)). The criteria are:

- The potential of the substance for detrimental chemical interactions with other materials used in organic farming systems;
- The toxicity and mode of action of the substance and of its breakdown products or any contaminants, and their persistence in the environment;
- The probability of environmental contamination during manufacture, use, misuse or disposal of the substance;
- Its effects on human health;
- The effects of the substance on biological and chemical interactions in the agroecosystem;
- The alternatives to using the substance; and,
- The compatibility of the substance with a system of sustainable agriculture.

For processing substances, the contractor(s) shall use the criteria approved at the February 10, 1999, NOSB meeting. The criteria are:

- That processing aid or adjuvant cannot be produced from a natural source and has no organic ingredients as substitutes;
- If manufacture, use, and disposal do not have adverse effects on the environment and are done in a manner compatible with organic handling as described in section 6513 of the OFPA;
- The nutritional quality of the food is maintained and the material itself or its breakdown products do not have adverse effects on human health as defined by applicable Federal regulations;
- Its primary purpose is not as a preservative or used only to recreate/improve flavors, colors, textures, or nutritive value lost during processing except in the latter case as required by law;
- It is Generally Recognized as Safe (GRAS) by FDA when used in accordance with Good Manufacturing Practices (GMP) and contains no residues of heavy metals or other contaminants in excess of FDA tolerances;
- Its use is compatible with the principles of organic handling; and,
- There is no other way to produce a similar product without its use and it is used in the minimum quantity required to achieve the process.

4. Minimum Skills and Experience Requirements

Contractor(s) shall utilize qualified individuals or organizations who have specialized knowledge of the petitioned substances. Contractor(s) must have demonstrable expertise in organic production and handling or scientific disciplines such as veterinary medicine, chemistry, food technology, microbiology or toxicology. Contractor(s) must be familiar with the requirement for technical advisory panels described in the Organic Foods Production Act of 1990.

5. Place of Performance

Contractor(s) shall perform all task related activity within the United States of America at specific locations determined by contractor(s). During the contract period, the contractor(s) shall travel at contractor(s)'s expense to NOSB meetings for the purpose of disseminating substance review findings to the NOSB and general public.

6. Government Furnished Equipment and Facility

None, except that the NOP shall provide Contractor(s), (on a non-routine basis), with substance review petitions, ancillary documents or other applicable information in possession of NOP.

7. Compensation

The NOP may award multiple contracts for tasks outlined in this statement of work. Contractor(s) shall be compensated at a firm-fixed price rate not to exceed \$4,000.00 per substance reviewed. Total compensation shall not exceed \$100,000.00.

8. Period of Performance

September 30, 2001 – September 30, 2002 (262 working days)(Holiday time off is at contractor(s)' discretion.)

9. Scope of Performance

Phase I ---Data Gathering and Compilation (120 days)

Phase I is not to exceed 120 days for any one substance. During this phase the contractor(s) provider shall perform the following activities:

- Characterize [the] substance(s) and identify uses and applications;
- Determine whether [the] substance(s) are synthetic or non-synthetic (See 7.S.C. 6502 (21) for definition of synthetic);
- Determine [the] substance(s) chemical or biological composition and possible impact on human/animal health and the environment;
- Identify [the] substance(s) relevant toxicological studies, including ensuring substance does not contain residues of heavy metals or other environmental contaminants in excess of Food and Drug Administration Action Level or Environmental Protection Agency tolerances;
- Determine [the] substance(s) persistence in the environment;
- Determine [the] substance(s) effect on soil structure and ecology;
- Identify alternatives to the use of the substance(s);
- Determine [the] substance(s) historical use in organic production, processing and handling; and

- Determine [the] substance(s) status under OFPA and with other government agencies

Additionally, within 45 days of commencement of Phase I, the contractor(s) must notify the NOP in writing of any substance(s) not appropriate for National List evaluation. Other substances for evaluation may be substituted upon agreement between the NOP, the NOSB, and the contractor(s).

Phase II---Evaluation against Criteria (100 days)

Phase II is not to exceed 100 days for any one substance. The contractor(s) shall engage no less than three evaluators for each substance. No current member of the NOSB may serve as a evaluator. Evaluators may use data from all relevant sources. Evaluators shall make recommendations to the contractor(s) as to the substance's status as synthetic or non-synthetic and whether, in either case, the substances should be added to or removed from the National List.

Phase III---Recommendation (42 days)

Phase III is not to exceed 42 days for any one substance. Contractor(s) shall provide the NOP with a recommendation regarding each substance's suitability for inclusion on or removal from the National List. All data and analyses collected in Phase I and II will be forwarded to the NOP upon the completion of Phase III in accordance with the reporting requirements stated below.

EVALUATION FACTORS FOR AWARD

The NOP may award multiple contracts for tasks outlined in this statement of work. Contractor(s) selection will be based on evaluation of proposals in accordance with the responses received to the criteria outlined in Section 4.0, Minimum Skills and Experience Requirements and Section 9.0, Scope of Tasks. Award will be made to that offeror whose combination of technical experience and cost represents the best value to the Government and is most advantageous, cost, and other factors considered, and which is within the available NOP resources.

The NOP also reserves the right to reject any or all proposals received and/or request clarification or modification of proposals. The NOP reserves the right to determine a competitive range for negotiation based upon the technical and cost acceptability of proposals. In addition, the NOP reserves the right to award a contract without discussions.

Cost evaluation will include an analysis of the total cost and cost elements (if applicable) to perform the required work. The total costs supplied by the offeror shall constitute the total firm-fixed unit price for that service or deliverable.

Proposals that are unrealistic, in terms of technical commitment or unreasonably low or high in costs will be deemed reflective of an inherent lack of technical competence or as indicative of a failure to comprehend the complexity involved in the contract requirements. Such may be grounds for rejection of the proposal.

OTHER EVALUATION FACTORS

Technical proposals will be initially evaluated with respect to six (6) major factors for determination of the competitive range. Technical factors are listed in descending order of importance. The technical proposal is of greater importance than the cost proposal; when technical proposals are relatively equal in technical merit, cost will increase in importance.

Technical Factors

- | | |
|----------|--|
| Factor 1 | Overall Technical Approach; Proposed Methodology; Demonstrated Understanding of the Scope of Work and the Requirements |
| Factor 2 | Previous Demonstrated Experience and Past Performance |
| Factor 3 | Quality Control |
| Factor 4 | Capability and Experience of Key Personnel |
| Factor 5 | Project Management and Support Capability |
| Factor 6 | Reasonableness of Cost |

REPORTING REQUIREMENTS

Progress reports are due to the NOP each 60 days after the contract award date. A final report is due within 60 days of the end of the contract period. The contractor(s) shall forward five copies of the bi-monthly progress reports and the final report and all deliverables to the NOP in Washington DC. Documents should be addressed to: Richard H. Mathews, Program Manager, National Organic Program, USDA-AMS-TM-NOP, 1400 Independence Avenue, S.W., Room 4008-So., Ag Stop 0268, Washington, D.C. 20250-0200, Attention: Substance Evaluations.

The narrative in the progress reports should refer back to the stated objectives and timeline of the original contract proposal. Beneath each objective, the objective's current status should be reported. Any substantive diversion from a stated objective, or

any deviation from the proposed timeline should be explained. Only the activities required under the contract should be reported. At a minimum, the progress reports should also include the following:

1. A short summary of the accomplishments for the reporting period;
2. Progress on completing individual project tasks;
3. The planned and actual schedules for task completion;
4. Projected accomplishments for the next reporting period: and,
5. Data on financial expenditures by task category.

Any deliverables required under the contract should be submitted upon completion and addressed to: Richard H. Mathews, Program Manager, National Organic Program, USDA-AMS-TM-NOP, 1400 Independence Avenue, S.W., Room 4008-So., Ag Stop 0268, Washington, D.C. 20250-0200, Attention: Substance Evaluations.

INFORMATION TO BE INCLUDED IN A PETITION

ITEM A

Please indicate within which of the following categories your substance is being petitioned for inclusion on or removal from the National List:

1. Synthetic substance's allowed for use in organic crop production;
2. Nonsynthetic substances prohibited for use in organic crop production;
3. Synthetic substances allowed for use in organic livestock production;
4. Nonsynthetic substances prohibited for use in organic livestock production; and
5. Nonagricultural (nonorganic) substances allowed in or on processed products labeled as "organic" or "made with organic (specified ingredients)."

ITEM B

1. The substance's common name.
2. The manufacturer's name, address, and telephone number.
3. The intended or current use of the substance such as use as a pesticide, animal feed additive, processing aid, nonagricultural ingredient, sanitizer, or disinfectant.
4. A list of the crop, livestock, or handling activities for which the substance will be used. If used for crops or livestock, the substance's rate and method of application must be described. If used for handling (including processing), the substance's mode of action must be described.
5. The source of the substance and a detailed description of its manufacturing or processing procedures from the basic component(s) to the final product. Petitioners with concerns for confidential business information can follow the guidelines in the Instructions for Submitting Confidential Business Information (CBI) listed in #13.
6. A summary of any available previous reviews by State or private certification programs or other organizations of the petitioned substance.
7. Information regarding EPA, FDA, and State regulatory authority registrations, including registration numbers.
8. The Chemical Abstract Service (CAS) number or other product numbers of the substance and labels of products that contains the petitioned substance.
9. The substance's physical properties and chemical mode of action including (a) chemical interactions with other substances, especially substances used in organic production; (b) toxicity and environmental persistence; (c) environmental impacts from its use or manufacture; (d) effects on human health; and, (e) effects on soil organisms, crops, or livestock.
10. Safety information about the substance including a Material Safety Data Sheet (MSDS) and a substance report from the National Institute of Environmental Health Studies.
11. Research information about the substance which includes comprehensive substance research reviews and research bibliographies, including reviews and bibliographies which present contrasting positions to those presented by the petitioner in supporting the substance's inclusion on or removal from the National List.

12.A "Petition Justification Statement" which provides justification for one of the following actions requested in the petition:

- When petitioning for the inclusion of a synthetic substance on the National List, the petition should state why the synthetic substance is necessary for the production or handling of an organic product. The petition should also describe the nonsynthetic substances or alternative cultural methods that could be used in place of the petitioned synthetic substance. Additionally, the petition should summarize the beneficial effects to the environment, human health, or farm ecosystem from use of the synthetic substance that support the use of it instead of the use of a nonsynthetic substance or alternative cultural methods.
- When petitioning for the removal of a synthetic substance from the National List the petition must state why the synthetic substance is no longer necessary or appropriate for the production or handling of an organic product.
- When petitioning for the inclusion on the National List of a nonsynthetic or nonagricultural substance as a prohibited substance the petition must state why the nonsynthetic or nonagricultural substance should not be permitted in the production or handling of an organic product.
- When petitioning for the removal from the National List of a nonsynthetic or nonagricultural substance as a prohibited substance the petition must state why the nonsynthetic or nonagricultural substance should be permitted in the production or handling of an organic product.

13.A Commercial Confidential Information Statement which describes the specific required information contained in the petition that is considered to be Confidential Business Information (CBI) or confidential commercial information and the basis for that determination. Petitioners should limit their submission of confidential information to that needed to address the areas for which this notice requests information. Instructions for submitting CBI to the National List Petition process are presented in the instructions below:

- (a) Financial or commercial information the applicant does not want disclosed for competitive reasons can be claimed as CBI. Applicants must submit a written justification to support each claim.
- (b) "Trade secrets" (information relating to the production process, such as formulas, processes, quality control tests and data, and research methodology) may be claimed as CBI. This information must be (1) commercially valuable, (2) used in the applicant's business, and (3) maintained in secrecy.

- (c) Each page containing CBI material must have "CBI Copy" marked in the upper right corner of the page. In the right margin, mark the CBI information with a bracket and "CBI."
- (d) The CBI-deleted copy should be a facsimile of the CBI copy, except for spaces occurring in the text where CBI has been deleted. Be sure that the CBI-deleted copy is paginated the same as the CBI copy. (The CBI-deleted copy of the application should be made from the same copy of the application which originally contained CBI.) Additional material (transitions, paraphrasing, or generic substitutions, etc.) should not be included in the CBI-deleted copy.
- (e) Each page with CBI-deletions should be marked "CBI-deleted" at the upper right corner of the page. In the right margin, mark the place where the CBI material has been deleted with a bracket and "CBI- deleted."
- (f) If several pages are CBI-deleted, a single page designating the numbers of deleted pages may be substituted for blank pages. (For example, "pages 7 through 10 have been CBI-deleted.")
- (g) All published references that appear in the CBI copy should be included in the reference list of the CBI-deleted copy. Published information usually cannot be claimed as confidential.

However, the National List substance evaluations will involve a public and open process. No confidential information will be available for public inspection.

The NOP Program Manager may request additional information from the petitioner following receipt of the petition.

NATIONAL ORGANIC STANDARDS BOARD
May 6–8, 2002
Austin, Texas

VOTING FORM FOR NOSB MEMBERS
CROPS AND LIVESTOCK MATERIALS

BOARD MEMBER:

Material	Synthetic	Natural	Abstain	Approved	Prohibited	Abstain
Crops:	<i>Majority of Members Present Required to Pass</i>			<i>2/3 of Members Present Required to Pass</i>		
1.						
2.						
3.						
Livestock:						
1.						
2.						
3.						
4.						

SIGNATURE: _____

NATIONAL ORGANIC STANDARDS BOARD
May 6–8, 2002
Austin, Texas

VOTING FORM FOR NOSB MEMBERS
PROCESSING MATERIALS

BOARD MEMBER:

Material	Syn.	Nat.	Abs.	Ap.	Pro.	Abs.	95% and Above Ap. Pro. Abs.			70% and Above Ap. Pro. Abs.		
	<i>Majority of Members Present Needed to Pass</i>			<i>2/3 of Members Present Needed to Pass</i>			<i>2/3 of Members Present Needed to Pass</i>			<i>2/3 of Members Present Needed to Pass</i>		
1.												
2.												
3.												
4.												
5.												
6.												
7.												

SIGNATURE: _____

PROCEDURES FOR THE MATERIALS REVIEW PROCESS FOR NOSB MEMBERS

1. Upon receipt of the TAP reviews each member should read the report prepared by the contractor, along with the submitted petition, additional information and recommendations of the contracted panel of experts.
2. Questions or clarification of the review may be answered by further review of the literature provided by the TAP contractor or by the Chair of the committee contacting the contractor directly. Questions regarding the process can be directed to the Chair of the Materials Committee.
3. The materials are either directed to the processing, crops or livestock committee(s) depending on the specified use(s) of the material as stated in the petition. NOSB members assigned to those committees shall conduct a thorough review of the material and vote on whether it is synthetic or nonsynthetic and if it should be allowed or prohibited for specific use as either a crop, livestock or processing material. Materials may be followed by an annotation which restricts their use. Recommended annotations applicable to the material must be voted on by committee.
4. The Chair of each committee will present the Board with the committee's written votes and recommendations during the Materials Review process at the NOSB meeting. The recommendation should come in the form of a motion which must be seconded by an NOSB member to move forward. The process will follow Robert's Rules of Order in which the Chair would open the motion for discussion. The Chair shall ask if any Board members have conflicts of interest. After discussion board members will vote on the motion.
5. NOP staff will record the votes of the each NOSB member and announce whether or not the motion passed.
6. If the motion fails the Board Chair asks for a new motion and the procedure is repeated until a final motion is passed by a 2/3 majority.

SUBSTANCE PETITION PROCESS

A NOTE FROM THE NATIONAL ORGANIC STANDARDS BOARD




The NOSB is aware of a number of substances presently used in organic production, handling and processing that have not been petitioned for inclusion on the National List of Approved and Prohibited Substances. As a result, the Board anticipates receiving a large number of materials petitions over the next 12 to 18 months. Since the accompanying Technical Advisory Panel reviews cannot be completed simultaneously, the NOSB has established the following draft criteria for prioritizing the order in which the substances are reviewed. These draft criteria are being made available to the public for feedback and informal comment to ensure a smooth and timely material review process.

General Petition Guidelines

Any petition to reconsider a material would automatically go to the bottom of the list unless the petition was for removal of the substance from the List.

Any petition to remove a material presently on the list would be examined and moved to the top of the list if the NOSB concluded that the issue raised serious health or regulatory concerns.

In prioritizing substance petitions the NOSB will consider the following criteria:

- | | |
|---|---|
|  Versatility | Is the substance used in a wide range of products and/or by a number of users? |
|  Proportionality | Is the substance selected from livestock, crops and processing in relationship to the numbers of materials petitioned and awaiting action, with some emphasis on livestock medications to prevent animal suffering? |
|  Acceptance | Is the substance acceptable in international trade? |

Background

The NOSB carefully considered the "essentiality" criterion for end users. In the course of its discussions, the Board became concerned that such a criterion is too subjective to be useful for prioritizing materials prior to a TAP review. It is the belief of the NOSB that "versatility" captures the critical aspects of "essentiality."

How To Comment:

This is an informal comment process sponsored by the NOSB. Please mark all comments "Petition Process." The comment period will close **November 4, 2000**. Comments may be submitted electronically and by mail or by fax as follows:

Electronically: bob.pooler@usda.gov

By Mail: National Organic Standards Board
C/O Bob Pooler
Agricultural Marketing Specialist
USDA/AMS/TM/NOP
Room4008-S, Ag Stop 0268
1400 Independence Avenue, S.W.
Washington, D.C. 20250-0200

By Fax: (202) 205-7808

SECTION VII

MISCELLANEOUS POLICIES

NOSB policy for presenters invited by committees

1. Need for presentation established within the appropriate committee by the committee chairperson.
2. NOSB Chairperson must receive notice 45 days prior to meeting. Exceptions are at the discretion of the NOSB Chairperson.
3. Presenter(s) must be invited by committee chair and/or NOSB chair and approved by the NOSB Chairperson.
4. Reason(s) for presentation, subject area and bio/resume of presenter(s) to be circulated via email to entire board at least 2 weeks prior to meeting.
5. Invited presenter(s) must provide objective information.
6. Presenter(s) cannot be a petitioner on the topic under discussion.
7. Presenter(s) must disclose any actual or perceived conflict of interest including information concerning who provided funding for the presentation.

Adopted June 7, 2001

NOSB policy for surveys conducted on behalf of NOSB committees

1. All written surveys, including electronic surveys, that go out in the name of any NOSB Committee, must be approved by the NOSB Executive Committee before they are sent out; and
2. A written report summarizing the results of the survey must be submitted to the full board and the NOP as soon as possible after completion.

Adopted by the NOSB Executive Committee, August 13, 2002

NOSB PRINCIPLES OF ORGANIC PRODUCTION AND HANDLING

Adopted October 17, 2001

- 1.1 Organic agriculture is an ecological production management system that promotes and enhances biodiversity, biological cycles, and soil biological activity. It emphasizes the use of management practices in preference to the use of off-farm inputs, taking into account that regional conditions require locally adapted systems. These goals are met, where possible, through the use of cultural, biological, and mechanical methods, as opposed to using synthetic materials to fulfill specific functions within the system.
- 1.2 An organic production system is designed to:
 - 1.2.1 Optimize soil biological activity;
 - 1.2.2 Maintain long-term fertility;
 - 1.2.3 Minimize soil erosion;
 - 1.2.4 Maintain or enhance the genetic and biological diversity of the production system and its surroundings;
 - 1.2.5 Utilize production methods and breeds or varieties that are well adapted to the region;
 - 1.2.6 Recycle materials of plant and animal origin in order to return nutrients to the land, thus minimizing the use of non-renewable resources;
 - 1.2.7 Minimize pollution of soil, water, and air; and
 - 1.2.8 Become established on an existing farm or field through a period of conversion (transition), during which no prohibited materials are applied and an organic plan is implemented.
- 1.3 The basis for organic livestock production is the development of a harmonious relationship between land, plants, and livestock, and respect for the physiological and behavioral needs of livestock. This is achieved by:
 - 1.3.1 Providing good quality organically grown feed;
 - 1.3.2 Maintaining appropriate stocking rates;
 - 1.3.3 Designing husbandry systems adapted to the species' needs;
 - 1.3.4 Promoting animal health and welfare while minimizing stress; and
 - 1.3.5 Avoiding the routine use of chemical allopathic veterinary drugs, including antibiotics.
- 1.4 Organic handling practices are based on the following principles:
 - 1.4.1 Organic processors and handlers implement organic good manufacturing and handling practices in order to maintain the integrity and quality of organic products through all stages of processing, handling, transport, and storage;
 - 1.4.2 Organic products are not commingled with non-organic products, except when combining organic and non-organic ingredients in finished products which contain less than 100% organic ingredients;
 - 1.4.3 Organic products and packaging materials used for organic products do not come in contact with prohibited materials;
 - 1.4.4 Proper records, including accurate audit trails, are kept to verify that the integrity of organic products is maintained; and

- 1.4.5 Organic processors and handlers use practices that minimize environmental degradation and consumption of non-renewable resources. Efforts are made to reduce packaging; use recycled materials; use cultural and biological pest management strategies; and minimize solid, liquid, and airborne emissions.
- 1.5 Organic production and handling systems strive to achieve agro-ecosystems that are ecologically, socially, and economically sustainable.
- 1.6 Organic products are defined by specific production and handling standards that are intrinsic to the identification and labeling of such products.
- 1.7 Organic standards require that each certified operator must complete, and submit for approval by a certifying agent, an organic plan detailing the management of the organic crop, livestock, wild harvest, processing, or handling system. The organic plan outlines the management practices and inputs that will be used by the operation to comply with organic standards.
- 1.8 Organic certification is a regulatory system which allows consumers to identify and reward operators who meet organic standards. It allows consumers to be confident that organic products are produced according to approved management plans in accordance with organic standards. Certification requires informed effort on the part of producers and handlers, and careful vigilance with consistent, transparent decision making on the part of certifying agents.
- 1.9 Organic production and handling operations must comply with all applicable local, state, and federal laws and address food safety concerns adequately.
- 1.10 Organic certification, production, and handling systems serve to educate consumers regarding the source, quality, and content of organic foods and products. Product labels must be truthful regarding product names, claims, and content.
- 1.11 Genetic engineering (recombinant dna technology) is a synthetic process designed to control nature at the molecular level, with the potential for unforeseen consequences. As such, it is not compatible with the principles of organic agriculture (either production or handling). Genetically engineered/modified organisms (geo/gmo's) and products produced by or through the use of genetic engineering are prohibited.
- 1.12 Although organic standards prohibit the use of certain materials such as synthetic fertilizers, pesticides, and genetically engineered organisms, they cannot ensure that organic products are completely free of residues due to background levels in the environment.

FACA FACTS

1. The Federal Advisory Committee Act (FACA) (5 U.S.C. App.2) and its implementing regulations (41 CFR Part 101-6.10) govern the creation, operation, and termination of advisory committees in the Executive Branch of the Federal Government. The National Organic Standards Board (NOSB) is a Department of Agriculture (USDA) non-discretionary advisory committee required by the Organic Foods Production Act of 1990, as amended.
2. Advisory committees must be chartered before they can meet or conduct any business. Charters must be renewed every two years or they will be terminated under the sunset provisions of Section 14 of the FACA, unless otherwise provided by law.
3. Advisory committee meetings are required to be open to the public, with limited exceptions as provided for in Section 552b of title 5, United States Code. Meetings not subject to FACA include NOSB briefing meetings initiated by USDA to exchange facts and information, such as member orientation, and NOSB committee meetings. Such meetings are not subject to FACA because they are not conducted for the purpose of providing the USDA with NOSB advice or recommendations.
4. Designated Federal Officials must approve all meetings and agendas, and attend meetings. The NOP program manager is the NOSB's Designated Federal Official.
5. Meeting notices and agendas must be published in the Federal Register to accommodate public participation. It is the goal of the NOP to:
 - a. Post a provisional agenda, on its web site, no later than 60 days before the meeting is scheduled to begin,
 - b. Post a final agenda, on its web site, no later than 45 days before the meeting is scheduled to begin, and
 - c. Publish notice of the meeting in the Federal Register no later than 30 days before the meeting is scheduled to begin.
6. Detailed minutes will be kept and must contain:
 - a. Date and location of the meeting,
 - b. A record of the persons present,

- c. A complete and accurate description of matters discussed and conclusions reached, and
 - d. Any advice or recommendations provided by the committee.
- 7. Advisory committee documents must be available for public inspection and copying until the committee ceases to exist.
- 8. Interested persons shall be permitted to attend, appear before, or file statements with any advisory committee, subject to reasonable rules or regulations.
- 9. Additional information may be found at the FACA homepage - <http://policyworks.gov/org/main/mc>

DUTIES OF THE DESIGNATED FEDERAL OFFICER

The Designated Federal Officer assigned to the National Organic Standards Board and its committees, under the Federal Advisory Committee Act (U.S.C. App.2) and its implementing regulations (41 CFR Part 101-6.10), is the National Organic Program's Program Manager. The Program Manager:

- 3. Must approve or call the meeting of the NOSB;
- 4. Must approve the agenda;
- 5. Must attend the meetings;
- 6. Shall adjourn the meetings when such adjournment is in the public interest; and
- 7. Chairs the meeting when directed by the Secretary of Agriculture or the Secretary's designee.

PARLIAMENTARY PROCEDURE AT A GLANCE

TO DO THIS	YOU SAY THIS	May you interrupt speaker?	Must you be seconded?	Is the motion debatable?	Vote required
Adjourn the meeting	I move that we adjourn	no	yes	no	majority
Recess the meeting	I move that we recess until...	no	yes	no	majority
Complain about noise, room temperature, etc.	Question of privilege	yes	no	no	no vote
Suspend further consideration of something	I move that the motion be laid on the table	no	yes	no	majority
End debate	I move the previous question	no	yes	no	2/3 vote
Postpone consideration of something	I move we postpone this matter until...	no	yes	yes	majority
Have something studied further	I move to refer the motion to the committee	no	yes	yes	majority
Amend a motion	I move to amend...	no	yes	yes	majority
Introduce business (a primary motion)	I move that...	no	yes	yes	majority
Object to procedure or to a personal affront	Point of order	yes	no	no	chair decides
Request information	Point of information	yes	no	no	no vote
Ask for a vote by actual count to verify a voice vote	I call for a division	no	no	no	no vote
Object to the consideration of some undiplomatic matter	I object to the consideration of the question	yes	no	no	2/3 vote
Take up a matter previously tabled	I move to take from the table	no	yes	no	majority
Reconsider something already disposed of	I move to reconsider...	yes	yes	yes	majority
Consider something vote out of its scheduled order	I move we suspend the rules and consider...	no	yes	no	2/3 vote
Vote on a ruling by the chair	I appeal the decision of the chair	yes	yes	yes	majority